



**Ministry of Planning, Investment and Economic Development**

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**THE FEDERAL GOVERNMENT OF SOMALIA**

**Terms of References (TOR)**

**CONSULTANCY SERVICES FOR EDLINE EVALUATION OF NDP-9  
2020-2024**

**March 2025**

## **1) Background**

The Federal Government of Somalia (FGS), through the Somalia National Bureau of Statistics (SNBS), has received a grant from the International Development Association (IDA) to implement the Somali Integrated Statistics and Economic Capacity Building (SISEPCB) Project. The project aims at strengthening the country's national statistics system, the monitoring and evaluation (M&E) system, and improving programming and analytical capacity of the government's macroeconomics and fiscal programming agencies to enable them to regularly assess, analyze and improve their public policies and programs performance and results. The proposed project will be funded jointly by the World Bank and other development partners.

The Ninth National Development Plan (NDP-9), covering the period from 2020 to 2024, is a strategy framework developed by the Federal Government of Somalia to promote sustainable economic growth, strengthen governance and boost the welfare of the population. As the NDP-9 nears its conclusion an endline review is necessary to examine its successes, impacts and the lessons learned to drive preparation and implementation of future policy-making plans such the upcoming National Transformation Plan (NTP).

The Ministry of Planning, Investment, and Economic Development (MoPIED) is committed to conducting a comprehensive endline evaluation of the NDP-9, which will assess the achievements of Key milestones and impacts across all the four major pillars outlined in NDP-9, including Inclusive Politics, Security and Rule of law, Economic Development and Social Development.

## **2) Purpose of the NDP-9 Endline Evaluation:**

The major goal of the endline evaluation is to analyze the overall impact and effectiveness of the implementation of NDP-9.

The evaluation will measure the achievement of NDP-9 objectives and analyze the extent to which its aims have been attained. Analyze the effectiveness, efficiency and sustainability of the applied strategies. Provide evidence-based understanding of best practices, obstacles and opportunities for change. Offer concrete ideas for future national development plans, particularly the impending National Transformation Plan.

## **3) Objective of the NDP-9 Endline Evaluation**

The primary objective of the endline evaluation is to measure the impact, effectiveness, efficiency and sustainability of the NDP-9 interventions. Specifically, the evaluation will:

1. Assess the achievement of NDP-9 objectives, examining progress across all thematic areas.
2. Evaluate the effectiveness, efficiency and sustainability of strategies and programs implemented under NDP-9.
3. Provide an evidence-based understanding of the challenges, opportunities and lessons learned to inform future development plans.
4. Offer strategic recommendations for the design of the National Transformation Plan (NTP).

#### 4) The Rationale for the Evaluation Consultancy

Drawing from the guidelines stipulated in the National Development Plan (NDP-9) M&E framework, MoPIED is tasked with conducting an endline evaluation and engaging independent evaluators to assess the impact of major government initiatives and their contributions to NDP-9. Conducting an endline evaluation of NDP-9 is essential for the following reasons:

1. **Accountability:** The Evaluation will hold stakeholders accountable, including government agencies and development partners by highlighting progress and areas for improvement.
2. **Evidence-Based Policy-Making:** The evaluation results will be used as key input for future national and sectoral development planning strategies, ensuring that the lessons learnt from NDP-9 are used to drive and refine future development efforts.
3. **Sustainability and Scalability:** By examining the long-term viability of the interventions, the evaluation ensures that successful NDP-9 activities may be scaled up.
4. **Examining NDP-9 Stakeholder Engagement:** The Evaluation will solicit feedback from a diverse variety of stakeholders, including government officials, civil society, development partners, and beneficiaries to ensure that all voices are heard.

#### 5) Scope of the Evaluation

The evaluation will cover, focusing primarily on all Federal member states of Somalia and Banadir region. The evaluation will consider the following aspects:

- a) **Project design and planning:** Assessing the adequacy of project design in addressing the identified needs and vulnerabilities of the target population.
- b) **Implementation process:** Evaluating the effectiveness of project management structures, coordination mechanisms, and the capacity of implementing agencies.
- c) **Outcome assessment:** Analyzing the outcomes achieved under each project component and their contribution to the overall project objectives and the NDP9.
- d) **Impact evaluation:** Assessing the broader socio-economic impact of the project on the target communities, including changes in livelihood patterns, access to basic services, and resilience to national hazards.
- e) **Sustainability analysis:** Examining the sustainability of project interventions, including institutional capacity building, community initiatives, and the integration of disaster risk reduction measures into local development plans.

#### 6) Methodology

The evaluation will employ a mixed-methods approach, combining both qualitative and quantitative data collection methods. Further the evaluation will utilize OECD/DAC criteria, with emphasis on relevance, effectiveness, efficiency, sustainability, and impact. NDP-9's performance and impact will be assessed using evaluation instruments

This methodology will be utilized for data collection:

- a) **Document review:** Analyzing the project documents, reports, and relevant literature to understand project design, implementation strategies, and outcomes.
- b) **Key informant interviews:** Conducting semi-structured interviews with project stakeholders, including government officials, implementing agencies, community leaders, involved development partners, and beneficiaries.
- c) **Focus group discussions:** Organize focus group discussions with representatives from the target communities to gather insights into the perceived impact and sustainability of project interventions.

- d) **Observation (Site visits):** Undertaking field visits to selected project sites to observe project activities, assess infrastructure rehabilitation efforts, and interact with beneficiaries.

## 7) Specific Tasks

- **Review of Project Documentation:** Collect and review all relevant project documents from various Ministries, Departments, and Agencies (MDAs), including proposals, implementation plans, agreements, progress reports, monitoring records, and financial statements. This step establishes a holistic understanding of the alignment and performance of projects under NDP-9 objectives.
- **Stakeholder Consultation:** Conduct structured interviews and focus group discussions with key stakeholders across MDAs, federal member states, project managers, beneficiaries, and development partners. Gather insights into the alignment of projects with NDP-9 priorities, implementation processes, encountered challenges, and outcomes achieved.
- **Site Visits:** Visit project sites across Somalia to observe implementation quality firsthand. Evaluate the tangible and intangible impacts of projects on local communities, ensuring representation from various sectors covered by MDAs under NDP-9.
- **Data Collection and Analysis:** Collect both quantitative and qualitative data from diverse sectors, such as health, education, agriculture, infrastructure, and governance. Analyze the data to assess projects' effectiveness, efficiency, relevance, sustainability, and their impact on achieving the NDP-9 strategic goals.
- **Value for Money Assessment:** Evaluate the financial utilization of resources allocated across MDAs. Assess whether project funds were used efficiently and aligned with intended objectives to achieve maximum impact, ensuring fiscal accountability and resource optimization.
- **Report Writing:** Compile a comprehensive endline evaluation report encompassing all MDAs' contributions to NDP-9. Include key findings, sector-specific analyses, overarching conclusions, and actionable recommendations to guide future national development efforts under the National Transformation Plan.
- **Feedback and Dissemination:** Share the evaluation findings with stakeholders, including MDAs, federal member states, development partners, and the public. Host a national validation workshop to foster transparency, promote accountability, and ensure the findings inform the design and implementation of the new National Transformation Plan.

## 8) Key deliverables.

The key deliverables for the consultancy are as follows:

- i. **Evaluation Inception Report:** This will be prepared by the consultants and shall detail the approach and methodology, timelines, and tools to be used in carrying out the specific tasks.
- ii. **Data collection tools:** include surveys, interview guides, and Focus Group Discussions (FGD) protocols.

- iii. **Evaluation Draft Report:** the consultants shall submit an evaluation draft report upon data collection and analysis. The draft report shall be in a format to be agreed upon during an inception meeting.
- iv. **Data sets:** the consultants shall submit cleaned data sets for quantitative data collected and transcripts of qualitative data collected.
- v. **Final Evaluation Report:** The consultants will submit a final evaluation report upon incorporating the feedback on the draft report.
- vi. **Validation session:** A session for presenting evaluation findings to relevant stakeholders, gathering comments, and validating suggestions.

**9) Duration of Assignment**

The evaluation will be conducted over a period of four months. The timeline will include preparatory activities, data collection, analysis, report writing, and dissemination.

**10) Reporting**

The consultants will work under the supervision of the Director, Monitoring and Evaluation Department of MoPIED who will provide oversight and guidance throughout the evaluation process, in close collaboration with the project implementation unit (PIU) of SISEPCB.

**11) Qualifications and Experience of the Consultant and key Experts.**

11.1 Required Qualifications and Experience

The consultancy firm shall meet the following essential qualifications:

- a) Minimum Ten years’ experience in delivery of similar assignments. The team of consultants shall be composed of experts with advanced degrees in Statistics, Economics, Monitoring and Evaluation, Project Management, Development Studies, disaster risk management, and civil engineering.
- b) Proven experience in research methodologies, and other approaches (including quantitative, qualitative and participatory);
- c) Excellent writing skills, including coherent and consistent documentation.
- d) Excellent writing skills, including coherent and consistent documentation (required to produce examples of previous work).
- e) Working knowledge of the Somali language is essential.
- f) Strong networking, accessibility, and acceptability in the Federal Member States, including Bandandir, Hirshabelle, Southwest, and Jubaland States.

**11.2 Qualifications and Experience of the Key Experts**

Consultant Role	Core Role	Qualifications
<b>1. Team Leader.</b>	<ul style="list-style-type: none"> <li>• Provide leadership and oversight to the evaluation team.</li> </ul>	<ul style="list-style-type: none"> <li>• Minimum ten years’ experience in disaster risk management and resilience building in fragile contexts.</li> </ul>
	<ul style="list-style-type: none"> <li>• Serve as the contact person for MoPIED and provide regular updates on deliverables.</li> </ul>	<ul style="list-style-type: none"> <li>• Minimum ten years’ experience in the evaluation of development projects in fragile contexts.</li> </ul>

	<ul style="list-style-type: none"> <li>• Take the lead in developing the inception report and ensuring high-quality outputs.</li> </ul>	<ul style="list-style-type: none"> <li>• PhD in Disaster Risk Management, Climate Change, or Project Management.</li> </ul>
<b>2. Evaluation Specialist</b>	<ul style="list-style-type: none"> <li>• Guide the evaluation methodology and overall approach.</li> </ul>	<ul style="list-style-type: none"> <li>• Minimum ten years' experience in the evaluation of development programs in fragile contexts.</li> </ul>
	<ul style="list-style-type: none"> <li>• Design data collection tools and sampling techniques.</li> </ul>	<ul style="list-style-type: none"> <li>• Advanced degree in Project Management or Monitoring and Evaluation.</li> </ul>
	<ul style="list-style-type: none"> <li>• Draft and contribute to the evaluation report.</li> </ul>	
<b>3. Social Protection Expert</b>	<ul style="list-style-type: none"> <li>• Evaluate the project's contribution to social and human capital development.</li> </ul>	<ul style="list-style-type: none"> <li>• Minimum ten years' experience in the social development sector.</li> </ul>
	<ul style="list-style-type: none"> <li>• Conduct social impact analysis, focusing on project outcomes for vulnerable groups.</li> </ul>	<ul style="list-style-type: none"> <li>• Advanced degree in Social Policy or a related field.</li> </ul>
	<ul style="list-style-type: none"> <li>• Contribute to drafting the evaluation report.</li> </ul>	
<b>4. Lead Writer</b>	<ul style="list-style-type: none"> <li>• Draft and finalize the evaluation report.</li> </ul>	<ul style="list-style-type: none"> <li>• Minimum ten years' experience in technical writing and evaluation report preparation in fragile contexts.</li> </ul>
	<ul style="list-style-type: none"> <li>• Ensure clarity, coherence, and adherence to reporting standards.</li> </ul>	<ul style="list-style-type: none"> <li>• Advanced degree in Development Studies, International Relations, or a related field.</li> </ul>
<b>5. Data Analyst</b>	<ul style="list-style-type: none"> <li>• Design tools for data collection and analysis.</li> </ul>	<ul style="list-style-type: none"> <li>• Minimum ten years' experience in data analytics, statistical modelling, and data visualization.</li> </ul>
	<ul style="list-style-type: none"> <li>• Conduct quantitative and qualitative data analysis for the evaluation.</li> </ul>	<ul style="list-style-type: none"> <li>• Advanced degree in Data Science, Mathematics, or Statistics.</li> </ul>
<b>6. Development Economist</b>	<ul style="list-style-type: none"> <li>• Present findings through visualizations and summary tables.</li> <li>• Conduct value for money analysis.</li> <li>• Provide insights into economic outcomes and fiscal accountability.</li> </ul>	<ul style="list-style-type: none"> <li>• Minimum ten years' experience in development management and economic evaluations.</li> <li>• Advanced degree in Economics or Econometrics.</li> </ul>

## **12) Terms of Payment**

The following are the terms of payment for the consultancy:

- **30% of the total amount** shall be payable upon the submission and approval of the evaluation inception report.
- **40% of the total amount** shall be payable upon the submission and approval of the draft evaluation report.
- **30% of the total amount** shall be payable upon the submission and approval of the final evaluation report.