



Ministry of Planning, Investment & Economic Development
Federal Republic of Somalia

TERMS OF REFERENCE

Develop Rapid-Post Disaster Needs Assessment Implementation and Financing Framework

Project Name:	Somali Integrated Statistics and Economic Planning Capacity Building Project
Project ID:	ID-P171160
Type of Consultancy Services:	Develop Rapid-Post Disaster Needs Assessment Implementation and Financing Framework
Reference No:	SO-MOPIED-529385-CS-CQS
Estimated Duration of the Assignment:	6 Months
Duty Station:	Planning Department at the Ministry of Planning, Investment & Economic Development, the Federal Government of Somalia

1. Introduction

Somalia is characterized by high levels of vulnerability to natural and climate-induced hazards, including recurrent droughts, seasonal floods, cyclones, and environmental shocks that have profound socio-economic, fiscal, and developmental consequences. These shocks disproportionately affect vulnerable populations, disrupt livelihoods, damage infrastructure, and reverse development gains made under successive National Development Plans (NDPs). In a fragile and post-conflict context such as Somalia, the cumulative impact of disasters places sustained pressure on public institutions, service delivery systems, and national financing capacities.

The Federal Government of Somalia (FGS) has made significant progress in strengthening national planning, statistical systems, and monitoring and evaluation frameworks, particularly through reforms led by the Ministry of Planning, Investment and Economic Development (MoPIED). These efforts are anchored in Vision 2060, the National Transformation Plan, and the Sustainable Development Goals (SDGs), all of which emphasize resilience, inclusive recovery, and evidence-based policymaking. However, the increasing frequency and intensity of disasters underscore the need for a rapid, standardized, and nationally owned mechanism to assess post-disaster impacts and guide recovery and reconstruction financing decisions.

A Rapid Post-Disaster Needs Assessment (RPDNA) provides a critical bridge between emergency response and long-term recovery. It enables governments to quantify damages and losses, identify priority recovery needs, and estimate financing requirements in a timely and coordinated manner. While Somalia has participated in ad hoc post-disaster assessments, these efforts have not yet been institutionalized within a unified national framework that clearly defines roles, methodologies, timelines, and financing pathways.

These Terms of Reference (ToR) set out the requirements for engaging a qualified consultancy firm to develop a comprehensive RPDNA Implementation and Financing Framework. The framework will serve as a core national instrument to guide systematic post-disaster assessments, and link assessed needs to planning, budgeting, and financing processes at both federal and Federal Member State (FMS) levels.

2. Background

The Federal Republic of Somalia is implementing the **Somali Integrated Statistics and Economic Planning Capacity Building Project (SISEPCB)** with financing from the International Development Association (IDA). The project aims to strengthen national statistical capacity, monitoring and evaluation systems, and economic planning functions to improve evidence-based decision-making across government institutions.

Under SISEPCB, MoPIED plays a central role in coordinating national development planning, monitoring progress against national priorities, and ensuring alignment between policies, programs, and financing frameworks. Disaster-related shocks pose a significant risk to these objectives by diverting resources, weakening implementation capacity, and increasing financing gaps. Effective recovery planning therefore, requires timely, credible, and standardized post-disaster assessments that are fully integrated into national planning and financing systems.

Currently, post-disaster needs assessments in Somalia are conducted on a fragmented basis, often driven by humanitarian imperatives and external partners, with limited linkage to national budgetary processes and medium-term development planning. The absence of a nationally endorsed RPDNA framework has resulted in inconsistencies in assessment methodologies, delays in recovery planning, and challenges in mobilizing and coordinating financing.

The development of an RPDNA Implementation and Financing Framework under SISEPCB will address these challenges by institutionalizing a harmonized approach that aligns international good practice with Somalia's federal governance structure, institutional capacity, and data environment.

3. Rationale for the Assignment

The rationale for developing a Rapid Post-Disaster Needs Assessment (RPDNA) Implementation and Financing Framework is grounded in the need to strengthen government leadership, coordination, and accountability in post-disaster recovery processes. In the absence of a standardized framework, post-disaster responses risk being reactive, fragmented, and weakly linked to long-term development objectives.

A nationally owned RPDNA framework will enable the Government of Somalia to rapidly assess disaster impacts using consistent methodologies, generate credible estimates of recovery needs, and prioritize interventions based on objective criteria. This is particularly important in a context where fiscal space is limited and competing recovery demands require transparent and evidence-based prioritization.

Furthermore, linking RPDNA outputs to a clearly defined financing framework will enhance the government's ability to mobilize domestic resources, leverage contingency and emergency financing instruments, and engage development partners in a coordinated manner. The framework will also strengthen alignment between humanitarian, recovery, and development financing, reducing duplication and improving the efficiency of resource use.

By embedding RPDNA processes within national planning, statistical, and M&E systems, the framework will contribute to institutional learning, improved data availability, and enhanced resilience over time. This assignment therefore represents a critical investment in strengthening Somalia's disaster recovery governance and financing architecture.

4. Objectives

The purpose of this assignment is to support the Federal Government of Somalia in developing and validating a comprehensive Rapid Post-Disaster Needs Assessment (RPDNA) Implementation and Financing Framework that provides clear guidance on how post-disaster needs are assessed, prioritized, financed, and monitored in a timely and coordinated manner.

4.1 Specific Objectives

The specific objectives of the assignment are to:

- Establish a standardized national methodology for conducting rapid post-disaster needs assessments that is technically sound, context-appropriate, and aligned with international best practice;
- Clarify institutional roles, responsibilities, and coordination mechanisms among federal institutions, Federal Member States, and partners throughout the RPDNA process;
- Strengthen the integration of post-disaster assessment results into national planning, budgeting, and financing frameworks;
- Develop a clear monitoring and evaluation framework that provides benchmarks for implementation of the RPDNA framework.
- Design a financing framework that links assessed recovery needs to domestic resources, contingency mechanisms, and external financing sources;
- Enhance government capacity to lead, coordinate, and manage post-disaster recovery processes;
- Promote transparency, accountability, and evidence-based decision-making in post-disaster recovery and reconstruction.

5. Scope of Services

The consultancy firm will undertake the following tasks:

5.1 Desk Review and Diagnostic Assessment

- Review existing disaster risk management policies, PDNA/RPDNA reports, recovery plans, and financing mechanisms;
- Assess current institutional, data, and coordination arrangements at federal and FMS levels;
- Identify gaps and capacity constraints affecting post-disaster assessment and financing.

5.2 Development of the RPDNA Methodological Framework

- Develop a standardized RPDNA methodology covering damage, losses, recovery needs, and resilience considerations;
- Define assessment triggers, timelines, data sources, tools, and quality assurance mechanisms;
- Develop sectoral assessment templates aligned with Somalia's priority sectors and statistical systems.

5.3 Institutional and Governance Arrangements

- Define roles and responsibilities of MoPIED, line ministries, FMS institutions, and partners;
- Propose coordination, validation, and approval mechanisms;
- Integrate RPDNA processes within existing national planning and DRM frameworks.

5.4 RPDNA Financing Framework

- Develop a financing framework linking RPDNA outputs to:
 - National and sub-national budget processes;
 - Contingency and emergency financing instruments;
 - Development partner and humanitarian financing;
 - Risk financing and resilience instruments where applicable;
- Define financing prioritization, sequencing, and resource mobilization mechanisms.

5.5 Implementation and Operationalization Plan

- Develop an operational roadmap for rapid deployment following disasters;
- Define institutional capacity requirements and implementation timelines;

- Establish linkages with Monitoring, Evaluation, and reporting systems under SISEPCB.

5.6 Stakeholder Consultation and Validation

- Conduct technical consultations with federal and FMS institutions and partners;
- Facilitate a national validation workshop;
- Incorporate feedback and finalize the framework for government endorsement.

7. Duties and Responsibilities

Under the overall supervision of MoPIED’s Planning Department, the consultancy firm shall be responsible for delivering all outputs specified in this ToR in a timely, professional, and high-quality manner. The firm’s duties and responsibilities shall include, but not be limited to, the following:

- Provide overall technical leadership and coordination for the assignment, ensuring coherence across all analytical, consultative, and drafting activities;
- Deploy a multidisciplinary team with appropriate expertise in disaster risk management, economic analysis, public finance, planning, and M&E;
- Conduct comprehensive desk reviews and institutional assessments to inform the design of the RPDNA framework;
- Design and apply appropriate analytical tools and methodologies consistent with international PDNA/RPDNA standards and Somalia’s context;
- Facilitate structured consultations with federal and FMS institutions, technical working groups, and development partners;
- Ensure systematic documentation of findings, stakeholder inputs, and methodological choices;
- Prepare high-quality draft and final reports that meet MoPIED and World Bank standards;
- Organize and facilitate validation workshops and technical review meetings;
- Incorporate feedback from MoPIED and stakeholders into revised deliverables;
- Transfer knowledge to relevant government counterparts throughout the assignment;
- Ensure compliance with confidentiality, data protection, and ethical standards;
- Submit progress updates and deliverables in accordance with the agreed workplan and reporting schedule.

8. Deliverables and Performance Indicators

No.	Deliverable	Description	Performance Indicator
1	Inception Report	Detailed methodology, workplan, team composition, and stakeholder engagement plan	Inception report approved by MoPIED
2	Diagnostic Assessment Report	Institutional, policy, and capacity gap analysis	Report validated by MoPIED
3	Draft RPDNA Implementation and Financing Framework	Comprehensive draft framework outlining assessment and financing processes	Draft framework submitted
4	Validation Workshop Report	Documentation of consultations and stakeholder feedback	Validation workshop conducted
5	Final RPDNA Implementation and Financing Framework	Final, revised, and endorsed framework	Developed and validated RPDNA Implementation and Financing Framework document outlining the process for assessing and financing post-disaster needs

9. Duration of the Assignment

The expected duration of the assignment is **6 months** from the date of contract signing.

10. Reporting and Institutional Arrangements

The consultancy firm shall report to the Director of the Planning Department at MoPIED. The firm shall submit periodic progress updates and all deliverables in accordance with an agreed reporting schedule. MoPIED will facilitate access to relevant data, documentation, and stakeholders.

11. Payment Schedule

Payments shall be made upon satisfactory completion and acceptance of deliverables by MoPIED, as follows:

Payment Tranche	Deliverable	Percentage of Contract Value
1	Inception Report	20%
2	Draft RPDNA Implementation and Financing Framework	30%
3	Final RPDNA Implementation and Financing Framework (including validation workshop)	50%

12. Qualification Requirements for the Consultancy Firm

The consulting firm shall meet the following minimum requirements:

- The firm must have more than 10 years of working experience in Somalia or in the Horn of Africa region.
- Demonstrated working experience in climate shocks in Somalia. Demonstrate post-disaster needs assessments, recovery planning, or disaster financing frameworks.
- Proven track record of providing strategic planning, policy, and institutional advisory services to government clients;
- Strong expertise in economic planning, budgeting, and public finance management.
- Extensive working experience in the development of monitoring and evaluation frameworks, and implementation plans.
- Experience working in fragile and conflict-affected contexts, preferably Somalia or the Horn of Africa.
- The firm must have a multidisciplinary team with expertise in the following areas:

Team Composition

Consultant Role	Function	Minimum Qualification
1. Team Leader	<ul style="list-style-type: none">▪ Provide leadership and oversight to the consultant(s)▪ Serve as the contact person for MoPIED and provide	<ul style="list-style-type: none">▪ Minimum ten years' experience in project management, climate resilience, emergency response plans and development of disaster risk management strategies and resilience building in fragile contexts.▪ Academic requirement: Minimum of master's in project management, development studies or Environment and climate change.

	<p>regular updates on deliverables.</p> <ul style="list-style-type: none"> ▪ Take the lead in project communication and presentations. 	
2. Climate and Disaster Management Expert	<ul style="list-style-type: none"> ▪ Provides expertise inputs in the development of the RPDNA. ▪ Drafts the Disaster risk reduction strategies and its operation alization. ▪ Engages with relevant government civil servants 	<ul style="list-style-type: none"> ▪ Minimum ten years' experience in strategic development, research and stakeholder engagement. ▪ Previous working experience with in Somalia and other similar fragile context. ▪ Academic requirements: Minimum of Masters degree in Disaster risk management and preferably PhD in Disaster Risk Management, Climate Change, or environmental science.

	<p>in capacity developments, prioritization and implementation of the RPDNA.</p>	
3. Monitoring and Evaluation Expert	<ul style="list-style-type: none"> ▪ Provides guidance on the development of monitoring and evaluation framework. Develop ment of the performance indicators for the RPDNA. ▪ Works closely with relevant 	<ul style="list-style-type: none"> ▪ Minimum ten years' experience in the evaluation of development programs in fragile contexts. ▪ Academic requirements :Advanced degree in Project management, Public administration, public Policy or Monitoring and Evaluation.

	<p>MDAs in developm ent the performa nce indicators .</p> <ul style="list-style-type: none"> ■ Provides transfer of skills to MoPIED staff in monitorin g and evaluatin g the RPDNA. 	
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13. Confidentiality and Ownership of Documents

All reports, data, and materials produced under this assignment shall remain the property of the Federal Government of Somalia. The consulting firm shall maintain the confidentiality of all information obtained during the assignment.